

Message Text

CONFIDENTIAL

PAGE 01 STATE 107524

62

ORIGIN ARA-10

INFO OCT-01 ISO-00 NSC-05 AID-05 IGA-01 PM-03 DODE-00

CIAE-00 INR-07 NSAE-00 SS-15 SP-02 TRSE-00 EB-07

COME-00 DEAE-00 SNM-02 L-02 IO-10 JUSE-00 AGR-05 /075 R

DRAFTED BY ARA/NC: FRANK J. DEVINE:JVM

APPROVED BY ARA/NC: FRANK J. DEVINE

ARA/NC: MR. JOHNSON

ARA/NC/C: MR. MAISTO

NSC-IG/ARA: MR. BARBER

AA/LA: MR. KLEINE

----- 069934

P 082008Z MAY 75

FM SECSTATE WASHDC

TO AMEMBASSY BOGOTA PRIORITY

C O N F I D E N T I A L STATE 107524

E.O. 11652: GDS

TAGS:PFOR, CO

SUBJECT: COLOMBIA PRE-IG REVIEW

SUMMARY: PRE-IG MET ON APRIL 17 TO REVIEW COLOMBIA CASP. MOST OF DISCUSSION CENTERED ON BILATERAL DEVELOPMENT ASSISTANCE PROGRAM AND FMS ASPECT OF U.S. MILITARY ASSISTANCE PROGRAM. FURTHER EMBASSY COMMENT WAS CONSIDERED DESIRABLE. END SUMMARY.

1. IN INTRODUCTORY REMARKS, COUNTRY DIRECTOR COMMENDED COLOMBIA CASP AND ESPECIALLY AMBASSADOR'S OVERVIEW AS BEING BALANCED, PRACTICAL, AND ATTUNED TO COLOMBIAN REALITIES. HE SUGGESTED AGAIN, AS LAST YEAR, THAT NOTE BE TAKEN OF THE CONSIDERABLE AND SERIOUS WORK WHICH HAD OBVIOUSLY GONE INTO CASP SUBMISSION AND THAT CHANGE FOR SAKE OF CHANGE BE AVOIDED.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 107524

2. DEPUTY COUNTRY DIRECTOR COMMENTED ON SERIES OF CHANGES TAKING PLACE IN CHARACTER AND LEVEL OF AID PROGRAM IN COLOMBIA, AND COUNTRY DESK OFFICER REVIEWED CURRENT POLITICAL SITUATION INSOFAR AS IT IMPINGES UPON AND HELPS TO DETERMINE FRAMEWORK WITHIN WHICH FY:1976-77 CASP MUST BE DEvised AND IMPLEMENTED.

3. PRE-IG DISCUSSION FOLLOWED. PARAGRAPHS BELOW REVIEW SUBSTANCE AND TONE OF MEETING, RECOMMENDATIONS FOR CHANGE, AND ITEMS FOR WHICH PRE-IG REQUESTS COUNTRY TEAM AMPLIFICATION AND CLARIFICATION.

4. BILATERAL DEVELOPMENT ASSISTANCE PROGRAM

SEVERAL MEMBERS OF THE PRE-IG EXPRESSED SKEPTICISM ABOUT THE TARGETS OF OPPORTUNITY BILATERAL ASSISTANCE APPROACH PROPOSED BY THE COUNTRY TEAM BECAUSE OF (1) THE FAILURE TO DEMONSTRATE, WITH THE KINDS OF ACTIVITIES BEING PROPOSED, THAT QTE AID IS IN A POSITION TO MAKE A UNIQUE CONTRIBUTION THAT CANNOT NOW BE PROVIDED BY THE MULTILATERAL INSTITUTIONS UNQTE; (2) THE GOC'S APPARENT LOW LEVEL OF INTEREST IN THE BILATERAL PROGRAM; AND (3) THE DIFFICULTY TO DATE IN DEVELOPING AN AID STRATEGY BASED ON GOC PRIORITIES.

ONE SUGGESTION WAS THAT A THIRD ALTERNATIVE BE INCLUDED IN THE CASP WHICH WOULD BE TO FOCUS THE AID PROGRAM ON ONE OR TWO DEVELOPMENT PROBLEMS IN WHICH THE GOC HAS EXPRESSED AN INTEREST AND WHICH FIT THE AID CONGRESSIONAL MANDATE.

A SECOND SUGGESTION WAS THAT ADDITIONAL ATTENTION BE GIVEN TO THE PHASE-OUT ALTERNATIVE. FACTORS CONTRIBUTING TO THIS BELIEF, ASIDE FROM THOSE MENTIONED ABOVE, WERE THE MARGINAL MACRO-ECONOMIC IMPACT OF THE PROPOSED 20-25 MILLION DOLLARS ASSISTANCE LEVEL, GOOD CONDITION OF THE COLOMBIAN ECONOMY, READY AVAILABILITY OF ASSISTANCE FROM OTHER DONORS, AND DECLINING AID APPROPRIATIONS.

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 107524

THERE WAS A CONSENSUS THAT A FULLY ARTICULATED BILATERAL AID STRATEGY SHOULD BE PREPARED AT THE EARLIEST POSSIBLE TIME.

WITH RESPECT TO PERSONNEL LEVELS, THERE WAS A CONSENSUS THAT THE SIZE OF THE AID MISSION MUST REFLECT THE SIZE AND COMPOSITION OF THE PROGRAM.

EMBASSY COMMENTS ON THESE ISSUES WOULD BE APPRECIATED.

5. U.S. MILITARY ASSISTANCE TO COLOMBIA

A. FMS CREDIT: PRE-IG MEMBERS APPRECIATED YOUR REASONING AND PRESENTATION AND HAD NO REAL PROBLEM WITH CONCEPT OF MODERNIZATION-PROGRAM CONCENTRATION OF FMS CREDIT RESOURCES IN FY:1977. DOD REPRESENTATIVES

WERE INALTERABLY OPPOSED HOWEVER TO SHOWING ANY SPECIFIC FIGURES FOR THE QTE OUT YEARS UNQTE OF FY: 1978-1980 AS IS DONE IN TABLE ON PAGE 12 OF YOUR CASP. TASK BEFORE US IS THUS TO SUBSTITUTE FOR LAST THREE COLUMNS OF THAT TABLE TEXTUAL LANGUAGE WHICH WILL MAKE CLEAR THAT 26.5 MILLION DOLLARS IN FY:1977 REPRESENTS A CONSCIOUS QTE FRONT LOADING UNQTE WHICH WILL BE OFFSET BY REDUCED -- THOUGH NOT NOW SPECIFIED -- LEVELS IN THOSE FUTURE YEARS. EMBASSY COMMENT OR PROPOSED LANGUAGE IS INVITED.

B. PERSONNEL LEVELS: DOD REPRESENTATIVES WERE ALSO ADAMANT IN STATING THAT MILGP STAFF LEVEL IS NOT TO BE DETERMINED THROUGH CASP PROCESS BUT THROUGH OTHER MECHANISMS ESTABLISHED FOR THAT PURPOSE.

6. NARCOTICS CONTROL PROGRAM

A. CONTROL OF MOVEMENT OF PEOPLE AND GOODS TO AND FROM THE US

THIS SECTION OF CASP (PAGE 25) IS SUBJECT OF REDRAFTING EFFORT SUBMITTED BY DEA REPRESENTATIVE AT PRE-IG. WE ANTICIPATE NO DIFFICULTY IN ACHIEVING REASONABLE BALANCE BETWEEN EMBASSY AND DEA VERSIONS AND WILL SEND CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 107524

YOU PROPOSED FINAL LANGUAGE. YOUR COMMENTS INVITED ON KEY POINTS DEA SUGGESTS BE ADDRESSED:

(A) NEED TO PRESS GOC TO RATIFY 1961 SINGLE CONVENTION ON NARCOTICS DRUGS.

(B) NEED TO ENCOURAGE CLOSE COORDINATION AMONG VARIOUS GOC POLICE AGENCIES ENGAGED IN NARCOTICS LAW ENFORCEMENT.

(C) DEA STATEMENT: QTE LEVEL OF EXPERIENCE AND TRAINING OF GOC ENFORCEMENT AGENCIES IS SUCH THAT U.S. ASSISTANCE AND EXPERTISE WILL LIKELY REMAIN INTEGRAL PARTS OF SUCCESSFUL NARCOTICS ENFORCEMENT OPERATIONS IN COLOMBIA FOR THE FORSEEABLE FUTURE. UNQTE.

(D) DEA STATEMENT: QTE WE MUST ENCOURAGE THE GOC TO ASSIGN RESPONSIBILITY FOR NARCOTICS LAW ENFORCEMENT TO ONE AGENCY OR TO CREATE A CENTRAL NARCOTICS UNIT WHICH WOULD BE COMPRISED OF MEMBERS OF EACH OF THE EXISTING AGENCIES. UNQTE.

(E) DEA STATEMENT: QTE TO EFFECTIVELY IMMOBILIZE TRAFFICKERS IN COLOMBIA, THE MISSION MUST CONTINUE TO UTILIZE EVERY OPPORTUNITY TO ENSURE THAT THE GOC FULLY APPRECIATES THE INTERNATIONAL SIGNIFICANCE OF THEIR

JUDICIAL INADQUACIES; FURTHER, CORRECTIVE ACTION SHOULD BE ENCOURAGED AND SUPPORTED. TO ENABLE THE GOC TO RETURN THOSE DEA FUGITIVES WHO ARE COLOMBIAN NATIONALS, THE COLOMBIAN/U.S. EXTRADITION TREATY RELATIVE TO NARCOTICS OFFENSES MUST BE RENEGOTIATED AND IMPROVED UPON. UNQTE.

7. ALTHOUGH TREASURY REPRESENTATIVE CITED JUSTIFICATION FOR PL 480 TITLE I PROGRAM ON BASIS U.S. EXPORT MARKET DEVELOPMENT, CONSENSUS OF OTHER MEMBERS WAS THERE IS LITTLE OR NO PROSPECT OF PL 480 TITLE I FOR COLOMBIA IN FYS 75, 76 AND 77.

8. WOULD APPRECIATE EMBASSY COMMENT BY MAY 21.
IG REVIEW SCHEDULED FOR MAY 29. KISSINGER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: CASP, DIPLOMATIC DISCUSSIONS, FOREIGN ASSISTANCE PROGRAMS
Control Number: n/a
Copy: SINGLE
Draft Date: 08 MAY 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE107524
Document Source: CORE
Document Unique ID: 00
Drafter: FRANK J. DEVINE:JVM
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750162-0488
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750569/aaaackrb.tel
Line Count: 193
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN ARA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 05 SEP 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <05 SEP 2003 by SmithRJ>; APPROVED <19 NOV 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: COLOMBIA PRE-IG REVIEW SUMMARY: PRE-IG MET ON APRIL 17 TO REVIEW COLOMBIA CASP.
TAGS: PFOR, CO, US
To: BOGOTA
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006